# UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF GEORGIA BRUNSWICK DIVISION BRUNSWICK DIVISION BRUNSWICK DIVISION

U.S. DISTRICT COURT BRUNSWICK DIV.

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UNITED STATES OF AMERICA,

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Plaintiff,

Case No. 2:18-cr-22

VS.

Judge Wood

\*

MARK COLVILLE,

Magistrate Judge Cheesbro

\*

Defendant.

## DEFENDANT MARK COLVILLE'S RESPONSE TO THE COURT'S NOVEMBER 28, 2018, ORDER DIRECTING SUPPLEMENTAL BRIEFING

Mark Colville, defendant in this matter, submits supplemental briefing, as directed by the Court's Order dated November 28, 2018 (Dkt. No. 294), regarding the defendants' affirmative defense under the Religious Freedom Restoration Act ("RFRA"), 42 U.S.C. § 2000bb *et seq.*, as raised in their motions to dismiss. On November 7 and November 19, 2018, the defendants and the Government presented evidence and argument on the RFRA defense. The Court's Order directs the parties to limit their supplemental briefing "to identifying evidence submitted at the evidentiary hearing and explaining how that evidence relates to the RFRA arguments in Defendants' motions to dismiss." (Court's Order, page 1)

To avoid duplicative submissions, each defendant's supplemental brief contains two parts, in addition to the Summary. Part I addresses evidence and provides explanations common to all defendants, and it is adopted by reference by each defendant. Part II addresses evidence and provides explanations specific to the particular defendant filing the brief.

<sup>&</sup>lt;sup>1</sup> Part I in its entirety appears identically in the Supplemental Briefing submitted on behalf of each defendant. Part II explains how Mark Colville's testimony corresponds to his RFRA defense.

#### SUMMARY

The evidence is compelling, as a matter of law, that the prima facie elements of the RFRA defense have been satisfied, and that the burden has shifted to the Government to produce evidence and prove that this criminal prosecution is justified under RFRA. The evidence also demonstrates, as a matter of law, that the Government has failed to prove that it has a compelling interest to prosecute any of these individual defendants, and that the Government has failed to prove that such prosecution is the least restrictive means of furthering any compelling governmental interests. Therefore, on this evidentiary record, the Court must grant the defendants' motions to dismiss the charges. If the Court decides not to rule on any of the prima facie factual issues as a matter of law, then the available evidence is clearly sufficient to create triable issues of fact for the jury. However, on the two factual issues for which the Government bears the burden of production and proof (marginal compelling interest and least restrictive means), the Government has failed to even produce sufficient evidence for the jury to find in the Government's favor.

The evidence of the defendants on the prima facie elements of the RFRA defense clearly shows that the teaching of the Catholic Church is that the possession of nuclear weapons is immoral, as well as the use of those weapons to threaten or cause death and destruction. Moreover, a Catholic whose conscience is formed by those teachings conducts an exercise of religion when she or he engages in prophetic action to raise the consciousness of society about the immorality of those weapons. The defendants sincerely hold these Catholic beliefs, and every action of theirs for which they have been criminally charged was not only a prophetic religious

<sup>&</sup>lt;sup>2</sup> In analyzing his RFRA defense, Mr. Colville specifically incorporates his testimony at the initial appearance in this matter on May 17, 2018, his Declaration filed in support of his Motion to Dismiss, the testimony of Professor Jeanine Hill Fletcher, the testimony of Bishop Joseph Kopacz, the declaration filed in this matter by Bishop Thomas Gumbleton, and his own testimony at the hearing on November 19, 2018. Additionally, Mr. Colville specifically adopts and incorporates the testimony and affidavits and declarations of each and every one of his co-defendants in this matter.

action, but also a symbolic and sacramental religious action. Given the depth with which each defendant has long held these religious beliefs, imprisonment constitutes a substantial burden on her or his continued exercise of these religious beliefs.

Because the defendants have produced compelling evidence to prove their prima facie case under RFRA as a matter of law, that statute requires the Government to produce evidence and prove that, with respect to each defendant taken individually, the Government is undertaking only those actions that are the least restrictive of the defendants' exercise of religion, as a means of achieving some compelling governmental interest. The Government contends that one general interest in this case is the prevention of unauthorized entry onto the Kings Bay naval base, which entry disrupts normal base operations and risks injury to base personnel and possibly to those entering – a risk of injury not caused by any violent action by these nonviolent defendants, but possibly through accidental injury. The Government's only other claimed interest, based on the evidence, is a general interest in compensation for any injury to Government property that was caused by the defendants.

RFRA therefore requires the Government to assess, with respect to each defendant, whether the Government's general interests are so "compelling" that they justify the imposition of a substantial burden on religious exercise. RFRA also requires the Government to assess, with respect to each defendant for whom it does have a compelling interest, the range of means that would be effective in furthering those compelling interests. Then the Government is required to use that means that is least restrictive of a defendant's continued exercise of her or his religious beliefs. What the Government can never legitimately do is use the imprisonment of these defendants as a means to deter possible religious protests in the future.

However, the Government's evidence conclusively proves, as a matter of law, that it has met none of these RFRA requirements in this case. It has not produced sufficient evidence to prove that its general interests are "compelling" as to any individual defendant. It has undertaken no assessment, for any individual defendant, of any effective but less restrictive means of achieving its interests, other than criminal prosecution. The only relevant evidence is the testimony of Captain Lepine that his policy is to ignore the religious nature of protests altogether, that he has no authority to implement alternatives to criminal prosecution, and that he regarded his only option to be turning the defendants over to the Camden County Sheriff's Department for prosecution. Indeed, the evidence shows that <u>no</u> decision process exists at Kings Bay for implementing RFRA in the case of religious protestors, that there is <u>no</u> policy for treating religious protestors any differently.

Finally, there is <u>no</u> evidence at all that, in the considerable time since the arrests of these defendants, anyone in the federal government has conducted an individualized assessment of less restrictive means. Indeed, there is positive evidence that Captain Lepine has the authority to issue "ban and bar" ("debarment") letters to the defendants, but that Captain Lepine did not even consider using this or any other less restrictive means. There is also positive evidence indicating that Captain Lepine has a policy of disregarding the religious nature of protests generally, which helps to prove that the Government has failed to address its RFRA responsibilities in this case.

While this Court has no authority to create or implement RFRA policies for the Executive Branch, it does have the obligation to conclude, on this evidence, that the Government has violated RFRA in bringing these criminal charges against these defendants. The Court must therefore dismiss these charges.

### I. EVIDENCE AND EXPLANATIONS COMMON TO ALL DEFENDANTS

This part of the brief presents the evidence and explanations common to all defendants, insofar as that evidence relates to the actions of the defendants that are the basis for the criminal charges (hereinafter, "defendants' actions at Kings Bay"). This evidence was presented at the

hearing on Nov. 7 by Professor Jeannine Hill Fletcher (Hill Fletcher Tr. 29:11–97:16), Bishop Joseph Kopacz (Kopacz Tr. 99:1–123:12), and Captain Brian Lepine (Lepine Tr. 211:13–287:6); and at the hearing on Nov. 19 by Mr. Scott Bassett (Bassett Tr. 177:17–198:19).

### A. Evidence Relevant to the Prima Facie Elements of the RFRA Defense

1. Each action of the defendants at Kings Bay constituted an "exercise of religion."

The evidence clearly identifies the nature of all of the defendants' actions at Kings Bay as an exercise of religion, and clearly articulates the religious principles underlying those actions. Each action of the defendants at Kings Bay bore those characteristics that mark it as an exercise of religion that is in accordance with the beliefs, principles and practices of the Catholic Church. As Professor Hill Fletcher testified, the actions of which the defendants are accused – "trespassing onto military property, cutting a lock, cutting a fence, and spreading blood and paint on symbols of nuclear weapons" – "are in accordance with Catholic practice and Catholic faith." (Hill Fletcher: 40:21–41:3, emphasis added; also 39:8-9, 43:7-9) In addition, the testimonies of individual defendants, discussed in Part II of defendants' briefs, show that all of the defendants' actions at Kings Bay were motivated by those Catholic religious beliefs.

<u>a.</u> Each action was in accordance with the beliefs and principles espoused by the Catholic Church at its highest levels. "[T]he belief of the defendants that nuclear weapons are immoral is, in fact, the teaching of the [Catholic] Church" – "not just when [those weapons] have been used in the past," and "not just the threat of their being used now," but "the very possession of these weapons of mass destruction" is immoral. (Hill Fletcher: 38:13–39:1; Kopacz: 104:12-20) The bases for this conclusion are the teachings of Pope John XXIII (in the encyclical *Pacem in Terris*), of the Second Vatican Council of Catholic bishops (in *Gaudium et Spes*), and of Pope

Francis ("The threat of their use as well as their very possession is to be firmly condemned"). (Hill Fletcher: 37:11–38:12; Kopacz: 104:15-20)

<u>b.</u> Each action was a sacramental action in accordance with the Catholic tradition. In general, an action that is sacramental within the Catholic tradition is more than merely symbolic: it is "not just a symbol of Christ's grace but actually mak[es] it a reality in the world." (Hill Fletcher: 94:7-23) The idea of sacramental action "within the Catholic tradition is that, in following Christ, those who follow him become ... sacramental signs of Christ." (Hill Fletcher: 41:14-17) "[T]he actions that we undertake in the world are not just ... symbolic, but they actually make the presence of God's grace a reality in the world." (Hill Fletcher: 41:17-20)

In particular, "the actions that the defendants undertook [at Kings Bay], ... [were] sacramental signs that are aimed at making holy what had been desecrated." (Hill Fletcher: 41:21-23) "[I]n breaching that false security of those fences [at Kings Bay], ... they entered the space to announce the message of Pope Francis." (Hill Fletcher: 42:14-16) "[B]y entering that space, announcing that message, and reminding us that the call of the Catholic is to simply love one another ..., those actions are in continuity with ... a Catholic sacramental understanding of our job, our role as Catholics to be part of a world and to continue to make it God's holy creation." (Hill Fletcher: 42:20-25; also 89:9-90:6)

In addition, the defendants' actions at Kings Bay have "a pattern that is outlined within Catholic canon law, ... [W]hen sacred places are violated by gravely injurious actions done in them, then ... the Code of Canon Law 1211 has a penitential rite by which that sacred space is repaired." (Hill Fletcher: 65:5-13) To be a sacramental action, it cannot be performed simply anywhere: "the reality of what's in front of us [is] part of the sacramental moment" – "in terms of really being connected with the site of the desecrated location ... then it has to be performed in that location." (Hill Fletcher: 67:20–68:6) Also, the use of blood as a material "for making holy

what has been desecrated, is a tradition that we can see within both the Old Testament and the New Testament." (Hill Fletcher: 87:17-20)

<u>c.</u> Each action was also a prophetic action in accordance with the Catholic tradition. In general, "prophetic action is designed to call a community or a nation back to justice and righteousness" (Hill FLethcer: 93:9-19) "The role of the prophet is to look at the signs of the times, what's going on, and to call the community back to justice and righteousness." (Hill Fletcher: 53:10-12) A sacramental action may simultaneously be a prophetic action, if it "authentically makes present Christ's grace in a situation of injustice," and "it is denouncing injustice and bringing about justice and righteousness." (Hill Fletcher: 96:3-10) "In the history of the Catholic and the Christian tradition the prophetic role is one that often necessarily violates unjust laws in order to see those laws transformed." (Hill Fletcher: 53:14-16)

In particular, "the actions of the defendants [at Kings Bay] are in accordance with Catholic faith on the understanding of what prophetic action is and ... their actions are in accordance with the Catholic faith on this." (Hill Flethcer: 44:10-13; Kopacz: 109:4-15, 116:6-21) "[T]he actions that the defendants undertook were actions that were attempting to reveal our own idolatry in protecting that warhead. They cut the fence to break that symbolic hold of Trident over those of us who are kind of just going along our day and not even aware that that idol is so clearly in place." (Hill Fletcher: 42:8-13) "Their prophetic call in that action was at the heart of the Christian Gospel." (Hill Fletcher: 46:17-22) "[T]he reality that the prophetic action reveals is a reality that some among us as human beings have made the claim that we can decide the future of the planet. ... [N]uclear weapons could destroy humanity as we know it, the earth as we know it." (Hill Fletcher: 58:24–59:3)

Moreover, the location of the defendants' actions at Kings Bay is important to the prophetic action. "I would also underscore that the kind of complacency that our nation has

adopted with respect to nuclear arms is contrary to what the Catholic Church is teaching, that is, that ... the possession of nuclear arms is firmly condemned. So ... this particular sacramental action was also directed at what the prophet does in terms of waking up the rest of society to the injustice that has become the status quo." (Hill Fletcher: 72:7-15; also 83:7-24) And "the location is very important here in terms of a sacramental action that called a prophetic call to transform that particular reality of idolatry and to reclaim that particular location as part of God's creation and to transform that reality." (Hill Fletcher: 81:21-25)

d. Each action was also in accordance with the Catholic beliefs and principles about the moral primacy of an individual's conscience. In accordance with the concept of prophetic action within the Catholic Church, it "is enjoined on Catholics that they, too, must read the signs of the times and interpret them in the light of the Gospel." (Hill Fletcher: 46:9-12, emphasis added) "[T]he teaching of the Church is that conscience binds us to those human laws that are in accordance with the moral law, or the law of God written on our hearts, and that conscience is not binding on those laws that are determined to be unjust laws." (Hill Fletcher: 35:2-6) "Laws and decrees passed in contravention of the moral order, and hence of the divine will, can have no binding force in conscience since it is right to be obey [sic] God rather than men." (Hill Flethcer: 40:15-19, quoting Pope John XXIII's encyclical Pacem in Terris; Kopacz: 108:19-109:3) Moreover, "it's not just doing wrong actions [for which we are responsible]; it's actually simply participating in a status quo that is unjust." (Hill Fletcher: 60:5-12) "[E]very Christian, every Catholic is responsible for the justice or injustice of the world that we live in and ... Catholics are called to be part of the transformation of unjust structures." (Hill Fletcher: 60:18-22; Kopacz: 121:11-24) Conscience can compel action in the sense that, given "an internal listening to the law of God that's written on human hearts," the action is "compelled by a deep spiritual, internal

understanding of what one's conscience is bound to do." (Hill Fletcher: 92:1-7; Kopacz: 106:25–107:25)

In particular, "the actions of the defendants [at Kings Bay] are in accordance with Catholic social teaching on the primacy of conscience." (Hill Fletcher: 34:18-20) And "the unjust law in this case is the proliferation of nuclear weapons that is not directed towards the global common good and that, from Catholic perspective, overreaches the power of any human lawmaker to have that sort of an arsenal that can destroy life on this planet." (Hill Fletcher: 82:9-13)

### 2. The religious beliefs of the defendants are "sincerely held."

Part II of this supplemental brief combined with previous submissions and testimony presents persuasive evidence that Mark Colville has sufficiently shown that he followed his sincerely held Catholic beliefs and was compelled to follow his faith or be complicit in sin. Mr. Colville was acting consistently with Catholic teachings by engaging in a prophetic and sacramental act on April 4-5, 2018 to call attention to the government's immoral and idolatrous proliferation and use of nuclear weapons at the Naval Base at Kings Bay, Georgia.

## 3. The Government's bringing criminal charges imposes a "substantial burden" on the defendants' exercise of religion.

As the evidence discussed in Part II helps to show, the Government's bringing criminal charges for the defendants' actions at Kings Bay places considerable pressure on the defendants to violate their sincerely held religious beliefs. As the Government's evidence shows, this criminal prosecution is <u>intended</u> to place pressure on defendants not to exercise their sacramental religious actions: "failing to prosecute them would only reinforce that behavior" (Lepine: 230:11-13). But imprisonment places a substantial burden not only on sacramental religious actions involving unauthorized entry onto Government land, but it also places a substantial burden on future prophetic religious actions by the defendants that are permitted on public or private land. Imprisonment places a substantial burden on the defendants' religious actions that protest the

immoral possession of nuclear weapons. "If they're being restricted from acting, then that is, in effect, compelling them not to act." (Hill Fletcher: 77:14-17)

### B. Evidence Relevant to the Government's Asserted Justification under RFRA

1. The Government's evidence is insufficient, as a matter of law, to establish a "compelling governmental interest" against any one of these individual defendants.

As the defendants have explained in their earlier supplemental briefs on the RFRA defense, the Government has the heavy burden of establishing, against each defendant as an individual, the Government's "marginal interest in enforcing" the statutes under which it has criminally charged that defendant. (Dkt. No. 245, pages 24–27.) First, the Government must Clearly identify the legitimate interest that it seeks to achieve through criminal prosecution. Second, the government must prove, with respect to each individual defendant, that its "marginal interest" in not accommodating that individual defendant's nonviolent religious exercise is itself "compelling."

a. The Government claims a general interest in (1) preventing unauthorized entry onto the Kings Bay naval base and in (2) recovering compensation for injury to government property. First, according to the testimony of Captain Lepine, "there is absolutely a compelling interest to prevent unauthorized access to Naval Submarine Base Kings Bay" (Lepine: 226:15-16). The presence of such unauthorized personnel "may ... endanger the safety of base personnel" (Lepine: 226:17-20), and "those intruders [are] endangering ... their own safety" (Lepine: 228:13-18). Moreover, "it puts the entire security contingent on that installation on alert, which is disruptive to normal day-to-day operations associated with the operation of the base. Disruption of those operations has the ability to impact operations that are directly in support of our nation's strategic deterrence programs, timelines, and policies and procedures." (Lepine: 227:16–228:2) Second, there is testimony by Scott Bassett that a fence was cut on the base, that concertina wire

was cut, that a padlock was cut, and that the static missile display suffered some defacement – all of which required some repair. (Bassett: 197:15–198:16)

b. The Government has presented insufficient evidence, however, that it has assessed the religious actions of individual defendants, and that its interests are so "compelling" as to justify not accommodating these particular religious exercises. As the case law and this Court has made clear, "the inquiry under RFRA for the compelling interest has to be focused specifically on the individual defendants" (Nov. 7 transcript, 234:25–235:5). The Government in this case confirms this requirement: "there has to be an individual basis, particularly with the compelling interest that needs to be articulated as to each specific defendant" (Nov. 7 transcript, 240:17-19). The Government, however, has produced insufficient evidence to prove that, with regard to each individual defendant's particular religious exercise, it has an interest that is so compelling as to warrant not accommodating these individual defendants. Indeed, there is good evidence to suggest that an individualized assessment would have demonstrated that the Government's two general interests are not compelling as to at least some defendants.

First, the Government's own evidence demonstrates that, in the context of the defendants' actions at Kings Bay, "at no time was anybody threatened," "there were no reported injuries," and "no military personnel or 'assets' were in danger" (statement of Scott Bassett to *The Washington Post*, reported on April 5, 2018, and reaffirmed by Scott Bassett, Bassett: 190:16-23, 191:5–192:4; 179:3-16). Thus, the Government acknowledges that the defendants' religious exercises on April 4-5 were in fact nonviolent and posed no harm.

Second, several of these defendants conducted their religious exercise on April 4-5 at the static missile display inside the base perimeter fence. (Lepine: 244:14–245:1; Bassett: 198:1-3) This missile display is such a popular destination for the general public and of such little military importance that Scott Bassett, as public affairs officer, has the authority to take members of the

general public on tours to see it, and does so probably two or three times per week. (Bassett: 189:22–190:15, 192:13-22) Given this fact, the Government owes a specific explanation for how "compelling" it is to keep any defendants away from this specific location.

Third, the Government's practice of merely turning all trespassers over to the Camden County Sheriff's Department, normally without further follow-up as to the fate of those trespassers, undermines the Government's claim that its interest is so "compelling." In the case of another trespasser who was turned over to the Sheriff in a prior incident, Captain Lepine testified that he did not know whether federal charges were brought against that trespasser (Lepine: 258:20–259:4), and Captain Lepine apparently did not even issue a debarment letter in that case (Lepine: 286:4-20). Indeed, the evidence would support a finding that the Government has in fact singled out these defendants in bringing a federal criminal prosecution in their case – the very opposite of what RFRA requires. At the very least, the Government owes an explanation of how "compelling" its interests are in the case of these nonviolent religious protestors.

Fourth, the Government has produced no evidence proving that a decision to accommodate the religious exercises of these defendants will lead to an increase of similar religious actions in the future, by these defendants or by others. The unsupported generalizations of Captain Lepine in this regard are precisely the kind of "slippery-slope" argument that the Supreme Court has rejected as a matter of law. (See Dkt. No. 245, page 31, using the wording of Gonzales v. O Centro Espírita Beneficente Uniao do Vegetal, 546 U.S. 418, 436 (2006))

Finally, the Government's evidence not only shows that no individual weighing occurred of religious interests against governmental interests, it shows a policy of ignoring the religious nature of protests altogether. For example, when groups have requested permission to conduct anti-nuclear protests at the Bancroft Memorial, located on the real property of the base but outside the perimeter fence, those requests have not been treated any differently, whether they have a

religious purpose or not. (Bassett: 187:13-23, 183:7–184:21; Lepine: 249:18–250:8) If a group were to request permission to conduct a religious exercise at the static missile display, located inside the perimeter fence, it would not receive permission, and the religious nature of the exercise would be considered irrelevant. (Lepine: 271:10-22) This shows a mistaken understanding of what RFRA requires, and generally undermines the Government's evidence about whether its interests are "compelling" when weighed against the individuals' religious interests.

## 2. The government's evidence is insufficient, as a matter of law, to establish that criminal enforcement is "the least restrictive means" with respect to any one of these individual defendants.

As the defendants have explained in their supplemental briefs on the RFRA defense, the government must produce evidence and prove, against each individual defendant, "that it lacks other means of achieving its desired goal without imposing a substantial burden on the exercise of religion" of that defendant (quoting Burwell v. Hobby Lobby Stores, Inc., 573 U.S. —, 134 S.Ct. 2751, 2780 (2014)). (Dkt. No. 245, pp. 30–33) The defendants have proposed the following as means that are less restrictive than imprisonment: civil injunction against future trespass, and civil damages or community service for injury to property; "ban and bar" (or "debarment") letters issued by the base commander; a pretrial diversion agreement by federal prosecutors; and a policy and practice to permit religious exercises on the Kings Bay naval base under certain circumstances. The Government acknowledges that it "has the obligation to respond to the alternative proposals that are put forward by the defense" (Nov. 7 transcript, 236:6-10). Nevertheless, the Government has not presented any such particularized evidence in relation to even a single defendant.

The only evidence even remotely on point is Captain Lepine's general and unsupported speculation that "prosecution is the least restrictive means of securing the compelling interest of protecting the property, assets, personnel on Kings Bay submarine naval base" (Lepine: 286:21–

287:2). In reaching this conclusion, Captain Lepine considered the religious motivations of the defendants to be an irrelevant factor. (Lepine: 257:20–258:19, discussing the charge of conspiracy) Because the issue of whether one means is less effective than another necessarily involves considering the religious motivations of the defendants, the Court should assign no probative value to Captain Lepine's generalization.

Moreover, this opinion is unsupported by Captain Lepine's experience, because he has never tried to impose civil injunction or community service as a base commander at Kings Bay. (Lepine: 248:1-13) Indeed, Captain Lepine's speculation is inconsistent with his experience. He has personally signed about 20 bar and ban (debarment) letters, and "that act has been successful at preventing [the] return of individuals" to the base – indeed, none of those individuals has re-entered the base and needed to be prosecuted. (Lepine: 248:16–249:2; 265:18–266:19) Left unexplained is why such debarment letters, which are within the base commander's discretion and authority, and which have been so effective in Captain Lepine's experience, would not be equally effective at achieving the Government's interests against these religious defendants.

As another example of a less restrictive means, Captain Lepine (and even Scott Bassett) has the authority to permit tours to the static missile display within the base perimeter fence, where some of the defendants exercised their religious beliefs, and members of the general public are routinely and often authorized access to "tour" the display. (Bassett: 189:22–190:15, 198:1-3; Lepine: 244:14–245:1) Yet Captain Lepine testified that "members of the general public are not authorized access inside the fence line in any capacity to exercise their religious rights." (Lepine: 270:11-13) Because the Government has refused to consider permitting religious exercises to occur at the static missile display, it has no basis for arguing that such an accommodation would be ineffective at furthering its interests.

Captain Lepine's opinion is also speculative with respect to what means may or may not be effective with respect to these particular defendants. At the hearing, this Court ruled that Captain Lepine "is unable to testify or offer any speculation about what would or would not have deterred these defendants" in the past. (Nov. 7 transcript, 235:1-3; 231:20–232:1) In order to give a non-speculative opinion about any specific defendant, Captain Lepine would have had to undertake an analysis based on "knowledge about each individual defendant." (See Nov. 7 transcript, 237:9-15) There is no evidence that Captain Lepine has undertaken such a defendant-specific analysis. Indeed, the evidence shows that Captain Lepine has not even "considered [any] less restrictive means short of prosecuting" these defendants. (Lepine: 229:8-10, emphasis added)

The most that Captain Lepine could offer at the hearing were generalizations about hypothetical categories of individuals (e.g., about individuals with prior records of formal charges or convictions for trespass), but such hypothetical opinions are insufficient to satisfy RFRA's "exceptionally demanding" least-restrictive-means standard (using the wording of Hobby Lobby, 134 S.Ct. at 2780). As the Government has acknowledged, in responding to each of the defendants' proposed alternative means, the Government must assess "the probability of those alternatives in achieving ... those compelling interests" (Nov. 7 transcript, 236:11-15). That assessment surely requires taking into account the specific beliefs, motivations, intentions and circumstances of each individual defendant. Otherwise, RFRA's "exceptionally demanding" standard would be routinely defeated by generalized hypotheticals.

It is not helpful to the Government if the evidence shows that Captain Lepine <u>himself</u>, as base commander, has "no authority to <u>implement</u>" fines, injunctions, pretrial diversion, or community service. (Lepine: 229:6-16, emphasis added; also 264:10–265:10) Nor is it helpful that Captain Lepine's "responsibility to deal with trespassers, terrorists, or any ... other unknown

individuals ... would be to turn them over to the Camden County sheriff for, essentially, arrest and use ... this process to file charges against them" (Lepine: 229:16-21). RFRA places its obligations on the federal government as a whole, not on any specific official. The Government has presented no evidence that <u>any</u> government decision maker has even considered any of the defendants' proposed alternatives to criminal prosecution.

It is an inescapable conclusion from the evidence, as a matter of law, that the Government has failed to investigate alternative means of furthering its compelling interests, and that it has failed to demonstrate to the Court, on the basis of evidence, that it has complied with its responsibilities under RFRA.

## II. MARK COLVILLE'S EVIDENCE AND EXPLANATIONS IN SUPPORT OF HIS RFRA DEFENSE.

### A. Mark Colville Has Met His Prima Facie Burden Under RFRA.

### 1. Mr. Colville's Religious Beliefs Are Sincerely Held

Mr. Colville is a husband, father of six, and a practicing Roman Catholic who reads the Bible,

attends Mass, and participates in the sacraments of the Church. (See Tr. 67: 8-25; 69: 13-25; 70: 1-25; 71: 1-19) As part of his life-long education in the Church, Mr. Colville has learned and prayed about the idea of the formation of conscience. "[T]he primacy of conscience indicates that when we're placed in that difficult position, that burdensome position of having to obey...a civil law or the law of God, as spoken to the conscience...we have to obey the law of God." (Tr. 72: 18-22) "...the Catholic Church is perhaps unique among the main-line churches in holding up the right or the responsibility of informing and acting on your conscience, that the conscience is where God speaks the clearest, again, because the law that God wants us to obey is written on our hearts." (Tr. 72: 5-10)

Mr. Colville's adult life has been a practice of trying to gain deeper understanding of his faith, to put that faith into action, and to discern his relationship with God. "I believe that what God does is invites me into community, invites me into self-sacrificing love as a lifestyle..." (Tr. 79: 21-23) "[W]hen we break our relationship with God, we get into creation of evil...And I would tag nuclear weapons as the nuclear policy of this country as one of the great evils of our time. And it's not something that God has created. It's something we've created and that we have to dismantle." (Tr. 80: 5-9) "...I worship a God that took human form and entered history...and walked in certain places in history. I ruminate on that. I pray about that. I read the Gospels over and over again. And I try...to imitate Christ by walking in the places where he would walk...if he was here...And in fact, our faith tells us that he is here in the person of us." (Tr. 78: 17-22)

Another part of Mr. Colville's religious belief contemplates the concept of sin, and how sins of commission and sins of omission relate to his relationship with God. "[S]ins of omission are...things that you should do but you don't do...The letter of James, Chapter 4, Verse 17...says that when you know what the right thing to do is and you fail to do it, you commit sin...the center of our...ritual practice...as Catholics is the Eucharist, and we're not supposed to receive the Eucharist without getting right with God...[A]s a citizen of the United States, I really have to look at sins of omission as interfering with my relationship with God." (Tr. 73: 24-25; 74: 3-14) "And so, again, getting back to a sin of omission, failing to do something about that just utterly breaks my relationship with God...[W]hen something is placed in the place of God, it needs to be removed in order to worship God authentically, or as Jesus said, to worship God in spirit and truth." (Tr. 77: 15-17; 22-24)

Finally, Mr. Colville's faith engages with the concept of idolatry. "I've come to regard these (nuclear) weapons as replacing God...And that is the biblical definition of idolatry...[T]hat which you depend on for your security, both present and ultimate security, the Bible counsels us

to place God there. And by definition, nuclear weapons remover God from that place." (Tr. 77: 9-14) "[T]he nuclear policy of this country has become a religion, in my opinion, a religion that we are forced to abide by, forced to worship basically, the god of war...[T]hat means that a central part of my Catholic faith has to be addressing that." (Tr. 78: 10-14)

2. Each of Mr. Colville's Actions On April 4-5, 2018 For Which He Is Prosecuted Were Religiously Motivated.

The actions taken by Mr. Colville on April 4-5, 2018 were inextricably informed by and related to his sincerely held religious beliefs. "Well, the best way to describe it for myself would be that we performed the liturgy...very much in line with what I practice weekly, and sometimes daily, in the Catholic liturgy." (Tr. 76: 1-4) For Mr. Colville, this is not a metaphorical allusion, but a concrete manifestation:

"It had all the elements of the Mass and the Catholic Mass...we begin with confession of our own sin...I went there in repentance for my complicity in the horrible crime of nuclearism and the fact that these weapons are built expressly for the purpose of my self-preservation...

[T]hen in the Catholic liturgy, we hear the word of God...and it's preached ...So we — we went there to do that as well. And then...the center of the Catholic liturgy is the Eucharist, which is really a thanks-giving meal. It's a meal in which we give thanks to God and we build community among each other. So we were there to call...not just ourselves, but the people on the base, to community, to the beloved community...which has been broken and is broken on a daily basis by the presence of that base and those weapons. And so, yeah, that's what we did. We performed the liturgy, which is a sacrament." (Tr. 76: 1-21)

Continuing with concrete action supported by religious conviction, "[T]he Bible doesn't counsel us to avoid idolatry...or preach against it, simply preach against it; the Bible tells us that idols are to be smashed." (Tr. 77: 19-21)

In addition to being liturgical and concrete, the actions taken by Mr. Colville on April 4-5, 2018 were sacramental. "It was also a sacramental action in that it's calling – calling forth a reality that already is but isn't yet...which is a kind of paradox, but it's a mystery that we embrace as people of faith...In other words, we believe that Jesus has already redeemed us and redeemed

the world, and yet, it's not – it's not present in reality right now in history. And we have to call it forth...So that's what sacrament is...It's a symbolic action that calls forth into reality that which is not yet real." (Tr. 79: 2-12)

### B. The Government Has Failed To Meet Its Burden As To This Particular Defendant

1. The Government's Prosecution of Mark Colville Substantially Burdens His Religious Expression And Is Not The Least Restrictive Means Of Furthering The Governments Interest.

Mr. Colville's religion calls him to be in community, to inform and act according to his conscience, and to speak and act against injustice. Not only has the Government burdened Mr. Colville's expression of his religion by manufacturing, storing, and using nuclear weapons and then criminally prosecuting Mr. Colville when he addresses this crime and sin, but then also by refusing to acknowledge Mr. Colville's faith and simply choosing the most restrictive means to address Mr. Colville's religious acts.

Initially, the religious expression of Mr. Colville is substantially burdened by omnicidal weapons put behind fences and gates, out of the sight and mind of the general public they purport to protect. "[W]hat about if you're going to church...next to a concentration camp...I mean, to me, it just – it totally invalidates my prayers, invalidates my practice of religion if I have no response to that." (Tr. 81: 16-19) "And so things like cutting through a fence and going onto the base, I mean, it should be obvious that these things, while it's not something that I would normally do, I felt as though I was placed in a position where -- I had to do it in order to be authentic in my faith practice." (Tr. 81: 20-24)

Then after engaging in religious expression, Mr. Colville now faces criminal charges that place substantial pressure on him to act contrary to his beliefs. "...I don't want to break the law, and I'm placed in a position where – where I get accused of breaking the law." (Tr. 84: 9-11) Mr.

Colville's current imprisonment, even while awaiting trial on these charges, and the felony criminal charges he faces, are a significant and unnecessary burdens that hamper his practice of his faith.

Finally, the Government need not proceed down the current path it has chosen, and in fact, because there are less restrictive means available with respect to Mr. Colville, the Government must choose a different path. In 2003, Mr. Colville was arrested in New York City during Fleet Week, after a plowshares action on a battleship. "Interestingly, I was never charged criminally in that case, nor did I ever return to that place." (Tr. 94: 21-22). Additionally, when asked if the requirements of his religious beliefs would be satisfied if the military base were to provide a specific time or area on the base near the site of the sin for Mr. Colville to perform his actions in satisfaction of his religious beliefs, he responded "I don't see why not. Sure. Yeah. It's – quite a hypothetical at this point given the posture of the government..." (Tr. 96: 7-9)

### III. CONCLUSION

- "Q. Can you tell the court about the importance of your Catholic faith to you?
- A. Well, it's the absolute kind of rudder of the ship of my life...it's how I live...it's how my conscience gets formed, and I take the teachings of the church very seriously." (Tr. 70: 25; 71: 7-10)

Mr. Colville is being criminally prosecuted for acting according to his conscience and exercising his Catholic faith and attempting to address omnicidal nuclear weapons, weapons which the Catholic Church says are immoral and must be abolished because they threaten all life. Mr. Colville has met his prima facie burden under RFRA and the government has failed to meet their burden. Therefore, the Court must dismiss the government's indictment. Alternatively, Mr. Colville should be entitled to submit this evidence in his defense to a jury of his peers at trial.

Respectfully submitted,

Mark Colville

Pro Se Defendant

Glynn County Detention Center

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### CERTIFICATE OF SERVICE

I hereby certify that on the 16th day of January 2019, I served upon all parties a copy of the foregoing RESPONSE TO THE COURT'S NOVEMBER 28, 2018, ORDER DIRECTING SUPPLEMENTAL BRIEFING by having said brief delivered to the Clerk of the Court and once stamped and accepted, scanned by the Clerk after which a notice of electronic filing (NEF), will be was generated and sent to all parties.

Dated this 16th day of January 2019.

Mark Colville

Pro Se Defendant

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